

Message Text

PAGE 01 STATE 198318

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EXDIS

E.O. 11652 GDS
TAGS: PFOR US NL
SUBJECT: ATLANTIC DECLARATION: TALKING POINTS USED AT
STOESSEL/EC POLITICAL DIRECTORS MEETING
SEPT 29
REFERENCE: STATE 195520

1. FOLLOWING IS TEXT OF TALKING POINTS USED BY ASSISTANT
SECRETARY STOESSEL AT SEPT 29 MEETING WITH EC POLITICAL
DIRECTORS, REFERRED TO IN PARA 1 REFTEL.

2. BEGIN TEXT.
GENERAL
WE HAVE GIVEN CAREFUL CONSIDERATION TO THE DRAFT DECLARA-
TION PREPARED BY THE MEMBERS OF THE EC NINE.

WE NOTE THAT THE NINE HAVE SUCCESSFULLY COORDINATED THEIR
RESPECTIVE NATIONAL POSITIONS IN RESPONSE TO THE US PRO-
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PAGE 02 STATE 198318

POSAL, AND THAT THEY ARE NOW, FOR THE FIRST TIME, SPEAK-
ING WITH ONE VOICE ON A MAJOR ISSUE INVOLVING POLITICAL
AS WELL AS ECONOMIC ELEMENTS: THE QUESTION OF HOW TO

STRENGTHEN AND IMPROVE US-EUROPEAN RELATIONS.

THIS STEP IS AN IMPORTANT ONE. BUT FROM OUR VIEWPOINT, MORE IMPORTANT THAN THE FACT THAT YOU, THE NINE, ARE SPEAKING WITH ONE VOICE IS THE SUBSTANTIVE CONTENT OF THE PROPOSED STATEMENT WE HAVE MET TO DISCUSS.

WE HAVE REGARDED THE EFFORT TO DEVELOP A DECLARATION AS IMPORTANT. BUT CONTRARY TO SOME VIEWS APPARENTLY PREVALENT IN EUROPE, THE US DOES NOT NEED A DECLARATION. WE HAVE FELT, BY CONTRAST, THAT IT WOULD BE USEFUL FROM THE STANDPOINT OF INVIGORATING THE TRANSATLANTIC PARTNERSHIP TO RESTATE COMMON PRINCIPLES AND OBJECTIVES IN THE LIGHT OF NEW CIRCUMSTANCES AND PREPARE A WORKING BASIS FOR OUR RELATIONSHIPS IN THE PERIOD AHEAD.

WE ALSO BELIEVE THAT SUCH A STATEMENT COULD BE OF GREAT ASSISTANCE IN OVERCOMING MUTUAL SUSPICIONS WHICH HAVE COME TO THE SURFACE IN THE PAST.

SUCH A STATEMENT, MOREOVER, COULD HELP ALL OF US TO STRENGTHEN OUR ORGANIZATIONAL ARRANGEMENTS FOR DEALING WITH ONE ANOTHER.

GIVEN THE UNIQUE AND UNUSUAL NATURE OF THE EFFORT BY THE NINE TO DEVELOP A COMMON TEXT ON US RELATIONS WITH THE EC, WE HAVE UNDERSTOOD WHY THE MEMBERS OF THE EC HAVE PREFERRED TO EXCLUDE THE US FROM ITS INITIAL DELIBERATIONS ON THIS SUBJECT. HOWEVER, OUR COMMON FURTHER INTERESTS IN THIS ENTERPRISE WILL BE SERVED BEST, WE BELIEVE, IF ENSUING CONSULTATIONS ARE CONDUCTED ON A BILATERAL BASIS WITH THE MEMBERS OF THE EC. WE THUS WOULD EXPECT TO BE IN TOUCH WITH YOUR GOVERNMENTS AT VARIOUS LEVELS DURING THE PERIOD AHEAD.

TURNING TO THE EC DRAFT, WE APPRECIATE THE FACT THAT EC VIEWS WERE NOT PRESENTED TO US ON A "TAKE IT OR LEAVE IT" BASIS, BUT INSTEAD WERE SUBMITTED IN A SPIRIT OF

SECRET

SECRET

PAGE 03 STATE 198318

PARTNERSHIP.

WE ARE PREPARED TO ACCEPT THE DRAFT IN THAT SPIRIT AS A BASIS FOR DISCUSSION.

BEFORE OUTLINING OUR VIEWS, I WANT TO UNDERLINE THAT OUR COMMENTS ON THE DRAFT ARE DESIGNED TO MAKE IT MORE COMPLETE, AND AS CONTRIBUTIONS TO THE EVOLUTION OF A COMMON DRAFT.

I HAVE WITH ME A VERSION OF THE DRAFT CONTAINING OUR

SUGGESTIONS IN THE FORM OF SPECIFIC LANGUAGE FOR YOUR CONSIDERATION. AFTER YOU HAVE HAD A CHANCE TO CONSIDER OUR PROPOSALS, WE LOOK FORWARD TO DISCUSSING THEM IN SUBSEQUENT CONVERSATIONS. I WILL BE AVAILABLE TO MEET BILATERALLY WITH YOUR REPRESENTATIVES IN WASHINGTON TO RESPOND TO QUESTIONS YOU MAY HAVE, AND TO CARRY FORWARD OUR DIALOGUE WITH THIS GROUP AT A LATER DATE.

AS FOR THE DRAFT ITSELF, WE WELCOME THE PREAMBLE'S EMPHASIS ON US-EUROPEAN SHARED VALUES AND CLOSE LINKS, AND ESPECIALLY THE EC UNDERTAKING TO "MAINTAIN A CONSTRUCTIVE DIALOGUE" WITH THE US ON ISSUES GOING BEYOND COMMERCIAL POLICY.

WE NOTE THAT THE TEXT MAKES CLEAR THAT THE COMMUNITY WILL BE "OPEN" IN ITS POLICY AND THAT MEMBER STATES ARE FULLY CONSCIOUS OF THEIR INTERNATIONAL RESPONSIBILITIES.

WE WOULD POINT OUT, HOWEVER, THAT, NOTWITHSTANDING THESE POSITIVE ASPECTS, THE DRAFT IS SUBSTANTIVELY VERY "THIN" IN MANY AREAS. IT FALLS CONSIDERABLY SHORT OF COVERING THE RANGE OF NON-SECURITY ISSUES ADDRESSED IN THE US DRAFT EARLIER PROVIDED TO THE MEMBERS OF THE EC AND OTHERS. IN OUR VIEW, IT COULD BE STRENGTHENED SUBSTANTIALLY TO REFLECT BETTER THE REALITIES OF OUR COMMON CONCERNS AND OUR INTENTION TO DEAL MEANINGFULLY WITH THEM ON A COMMON BASIS.

WE BELIEVE THAT THE US DRAFT, EARLIER PROVIDED TO YOU, ALTHOUGH PERHAPS TOO LONG AND REPETITIVE, WAS NONETHELESS

SECRET

SECRET

PAGE 04 STATE 198318

BALANCED AND CONTAINED ABOUT THE RIGHT AMOUNT OF DETAIL. WE HAD HOPED MOST OF ITS POINTS WOULD MEET WITH APPROVAL.

AGAINST THE BACKGROUND I HAVE JUST PROVIDED, I WOULD LIKE TO TURN NOW TO SPECIFIC COMMENTS AND RECOMMENDATIONS CONCERNING THE EC DRAFT.

US-EUROPEAN SOLIDARITY

THE PRINCIPLES ENUMERATED IN EC TEXT DEAL LARGELY WITH HOW THE US AND THE EC WILL CONDUCT THEMSELVES WITH THE REST OF THE WORLD.

THERE IS VERY LITTLE OPERATIVE LANGUAGE, HOWEVER, ON PRINCIPLES THAT WILL GUIDE THEIR RELATIONS WITH EACH OTHER.

IN VIEW OF THIS, WE BELIEVE THE CONCEPT OF "PARTNERSHIP," WHICH IS CLEARLY IMPLIED IN THE PREAMBLE, SHOULD BE EXPLICITLY STATED IN THE TEXT.

WE ALSO WOULD WISH TO MAKE REFERENCE TO A SEARCH FOR NEW FORMS OF COOPERATION RATHER THAN MERELY TO PLEDGE TO "INTENSIFY EXISTING COOPERATION" (PARA. 6).

WE BELIEVE THAT THE TEXT ALSO SHOULD REFLECT THE LONG-STANDING US SUPPORT FOR EUROPEAN UNITY (PARA 7).

IN PARA. 4, IT WOULD BE USEFUL IN OUR VIEW TO INCLUDE REFERENCE TO THE IMPORTANT FACT THAT ALL SPHERES OF RELATIONS BETWEEN THE US AND EC ARE MUTUALLY INTERDEPENDENT IN THEIR EFFECT.

SECURITY INTERESTS

WE RECOGNIZE THAT THIS IS A DELICATE POINT.

HOWEVER, RECOGNITION OF COMMON SECURITY INTERESTS SHOULD BE INDICATED BY INCLUDING A PARAPHRASE OF THE OCTOBER 1972 EC SUMMIT COMMUNIQUE LANGUAGE ON ALLIANCES ("TO AFFIRM ITS PERSONALITY WHILE REMAINING FAITHFUL TO TRADI-

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PAGE 05 STATE 198318

TIONAL FRIENDSHIPS AND TO THE ALLIANCES OF THE MEMBER STATES"--PARAGRAPH VII).

EAST-WEST RELATIONS

THIS SECTION SHOULD LAY MORE STRESS ON THE NEED FOR WESTERN SOLIDARITY AND CLOSE CONSULTATIONS.

OTHER SPECIFIC NEGOTIATIONS, IN ADDITION TO CSCE, SHOULD ALSO BE EXPLICITLY MENTIONED.

ECONOMIC

WE BELIEVE THAT PROGRESS TOWARD EC UNITY INVOLVES INTENSIFIED ECONOMIC COOPERATION WITH ALL INDUSTRIALIZED COUNTRIES. THIS WOULD LAY THE FOUNDATION FOR GREATER COOPERATION WITH JAPAN AND OTHER OECD COUNTRIES, AND WE BELIEVE THIS CONCEPT SHOULD BE REFLECTED IN PARAS. 10 AND 14.

IT WOULD BE USEFUL, IN OUR VIEW, TO REFER TO THE NEED FOR EACH SIGNATORY TO PLAN ITS DOMESTIC ADJUSTMENTS AND POLICIES IN A MANNER WHICH WILL NOT TRANSFER THEIR ECONOMIC BURDEN TO OTHER COUNTRIES, A POINT THE EC DRAFT ALLUDES TO IN PARA. 14, BUT DOES NOT STATE PLAINLY.

WE THINK IT WOULD BE IMPORTANT ALSO TO DECLARE OUR INTENT TO CONSULT WITH ONE ANOTHER IN ADVANCE ON ECONOMIC POLICIES IN THE FORMATIVE STAGE. SPECIFICALLY, WE WOULD ENVISAGE A

STATEMENT OF INTENT TO CONSULT FULLY ON SPECIFIC INDUSTRIAL SECTOR POLICIES WHICH HAVE INTERNATIONAL IMPLICATIONS.

ON AGRICULTURE (PARA. 16), IT SHOULD BE POSSIBLE TO INCLUDE LANGUAGE SUGGESTING THAT THE CURRENT SHORTAGE SITUATION CALLS FOR COOPERATION.

WE BELIEVE FURTHER THAT THE DECLARATION SHOULD STRESS THE CONCEPT OF AN "OPEN AND EQUITABLE" TRADING SYSTEM, PERHAPS IN PARA. 15.

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SECRET

PAGE 06 STATE 198318

INVESTMENT IS A MAJOR AREA OF ACTIVITY IN THE REFORM OF THE ECONOMIC SYSTEM WHICH WAS OMITTED IN THE EC DRAFT. WE WOULD BE INTERESTED IN INCLUDING A SECTION ON EFFORTS TO WORK OUT MAINLY IN THE OECD A COMMON APPROACH TO GOVERNMENT POLICY REGARDING PRIVATE INVESTMENT AND CAPITAL FLOWS.

INFLATION. WE AGREE WITH THE EC EMPHASIS ON INFLATION (PARA. 20), BUT BELIEVE IT SHOULD BE PLACED IN THE BROAD ECONOMIC POLICY CONTEXT, THUS MAKING CLEAR COOPERATION ON ECONOMIC POLICY ALSO HAS THE OBJECTIVE OF FULL EMPLOYMENT.

ENVIRONMENT. WE BELIEVE THE EC LANGUAGE ON ENVIRONMENT ((PARA. 20) SHOULD PUT MORE EMPHASIS ON US-EC COOPERATION, AND ADD THE CONCEPT THAT ENVIRONMENTAL ACTION BY ONE COUNTRY SHOULD AVOID HURTING OTHERS.

NATURAL RESOURCES. IT WOULD BE USEFUL, IN OUR VIEW, FOR REFERENCE TO BE MADE IN PARA. 22 TO "ENERGY." PERHAPS THE LANGUAGE SHOULD BE BROADENED SO THAT THE SIGNATORIES ENDORSE THE COMMON OBJECTIVES OF DEVELOPING AND USING NATURAL RESOURCES EFFECTIVELY--AND OF ENHANCING CONSTRUCTIVE EFFORTS DEALING WITH PROBLEMS OF SUPPLY, EXPLORATION, RESEARCH, AND TECHNOLOGICAL ADVANCES ON CONSERVATION.

FINALLY, I WOULD MENTION OUR CONTINUING INTEREST IN ASSOCIATING JAPAN WITH THE EFFORT ON WHICH WE ARE EMBARKED. SECRETARY KISSINGER HAS SAID THAT JAPAN MUST BE A PRINCIPAL PARTNER IN OUR COMMON ENTERPRISE, AND THAT OUR RELATIONSHIP HAS TO BE TRILATERAL, INCLUDING JAPAN, THE US, CANADA AND EUROPE. THE MANNER AND KIND OF DECLARATION IN WHICH JAPAN WOULD PARTICIPATE REMAINS TO BE DETERMINED, AND, AS SECRETARY KISSINGER SAID, WE THINK IT WILL CONTINUE TO BE DISCUSSED BETWEEN THE JAPANESE AND OURSELVES, AND BETWEEN THE JAPANESE AND THE EUROPEANS

ON THE TRIP OF SENIOR JAPANESE OFFICIALS TO EUROPE.

END TEXT. PORTER

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